

ENVIRONMENT DEPARTMENT
GOVT. OF MAHARASHTRA

Notification

Draft Guidelines for Regulation of Tyre Retreading Activities
in the State of Maharashtra

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Date: / /2014

Notification under Section 17(1) (b) and (h) of the Air (Prevention & Control of Pollution) Act, 1981 in respect of prescribing draft Guidelines for the Regulation of the Tyre-Retreading Activity in the State of Maharashtra.

WHEREAS, the Maharashtra Pollution Control Board had constituted a Committee to propose suitable Draft Guidelines / Regulations for the activities of Tyre Retreading and Tyre Recycling (Pyrolysis) as well as to impose necessary prohibitions and restrictions on the activities of burning of tyres.

AND WHEREAS, the Committee constituted by the MPCB for the above purposes has submitted a detailed Report on Draft Guidelines for Tyre Retreading, Tyre Pyrolysis Process (Recycling) as well as Prohibitions & Restrictions on Burning of Tyres (June-2014) in pursuance of the order dtd.5/5/2014 passed by the Hon'ble National Green Tribunal, Western Zone Bench, Pune in the Application No.43/2013 filed by Asim Sarode & Anr. v/s MPCB & Ors.

AND WHEREAS, the Maharashtra Pollution Control Board has recommended to the Environment Deptt., Govt. of Maharashtra to issue appropriate Notification in respect of the Regulation of Tyre Retreading, Tyre Pyrolysis Process (Recycling) as well as Prohibitions & Restrictions on Burning of Tyres.

NOW THEREFORE, in exercise of the powers conferred by Section 17(1)(b) & (h) of the Air (Prevention & Control of Pollution) Act, 1981, the State Govt., hereby issues the following Guidelines for Regulation of the following activities :

(A) Tyre Retreading, (B) Tyre Pyrolysis Process (Recycling) Activities and also (C) Imposition of Prohibitions & Restrictions on Burning of Tyres, as under :-

- (A) **Guidelines for Tyre Retreading** : The process involved of tyre retreading is collecting tyres from the customers like transporters, fleet owners and travelers

for the purpose of retreading of the damaged part of the tyre, which is simple repairing process, having very less pollution potential. MPCB on the basis of the Report submitted by the Committee has come to the conclusion that the criteria for "Distinguishing emergency service tyre retreaders from commercial tyre retreaders" is necessary. The roadside or service area for vehicles or fuel in stations based on small scale tyre retreaders typically providing retreading services on emergency basis or help in performing the task of slack journey in the form of repairs to tyres on small scale basis are not to be covered under the grant of consent regime by the MPCB. The following Guidelines are recommended by the MPCB on the basis of the recommendations of the Committee accepted by the MPCB for proper regulation of retreading activity.

- 1) The activity of retreading should adopt complete Life Cycle Approach by keeping proper record of material balance of all the raw material.
- 2) Since, tyre is highly combustible material, high safety measures are required to be adopted. However, the small scale activity of tyre molding/repairing in garages in the small scale less than 15 tyres in the form of repair with molding small portion may not require to obtain consent from MPCB on account of its scale and the predominant nature of repairing activity.
- 3) The small shops by the Roadside doing tyre moulding only in the form of repairs and maintenance of tyres also may not require to obtain consent from MPCB.
- 4) However, if the garage is covered under grant of consent on account of its scale, the conditions for environment protection and compliance of environmental norms will be imposed in the Consent granted by MPCB. However, smaller re-trader without processing and doing manual operations are not covered under the consent regime as stated above, being recovery of metal/tyre waste/engaged in manual repairs, may not be brought under consent regime.
- 5) The criteria for the "Distinguishing Emergency Service Tyre Retreaders" from the "Commercial Tyre Retreaders", though nebulous need to be attributed for implementation of the said tyre retreading rules as under:
 - a) The roadside or service area for vehicles or fuel in stations based on small scale tyre retreaders typically providing service for the vehicles, which would like to obtain retreading services on emergency service or help on the way to performing their task slack journey, such small scale re-treaders are found situated most likely next to tyre puncture repairer or vehicle maintenance garage on highways and vehicle rest stops. The small scale trading

installations are typically retread 15 or less tyres (on an average on a daily basis). The burden of proof of proving that the installation happens to be the so called "Distinguishing Emergency Service Tyre Retreaders", lies on the entrepreneur and the supporting documents for the claim could be including vat returns, service tax returns etc. However, they should ensure that waste tyre or its part in repairing should be sent for further recycling and nothing should be thrown unattended in the public premises and it should be properly disposed off, by way of adopting Life Cycle Approach.

- b) The "commercial tyre retreaders" are distinguishing from the small scale retreaders above by the virtue of the capacity of retreading typically dozens of tyres per day. Such facilities received the end-of-life tyres through an organized network of service seekers network with them and sending them tyres for retreading.

It should, however, be remembered that both the retreaders described in sections a) and b) are covered under repairs and maintenance category of VAT. The distinctions between a) and b) as described above, stems from the scale of operation at these locations. That is the reason why MPCB shall monitor units described in the category as "Commercial Tyre Retreaders" and the consent may be considered under Orange Category.

c) Monitoring of "Distinguishing Emergency Service Tyre Retreaders"

The monitoring of these category units shall be done by local authority, which is permitting them to construct and operate that establishment. The said local authority shall monitor following conditions.

- (i) The retreading of one tyre generates 1 to 1.5 Kg. of scrap rubber. It shall be properly collected and disposed to recyclers. It should not dump in nearby areas unscientifically.
- (ii) Fire wood, coal, fuel used for conducting retreading operations shall be properly stored and so as to minimize fire hazards.
- (iii) Upon using the above fuel, fume and smoke will be generated. For the public health point of view, generated gaseous pollution should be vented off using chimney/stack having height from sealing should not be shorter than 1 meter. In case of taller adjacent buildings surrounding the installation, the stack height shall be maintained at 1 meter taller than the tallest adjoining building.

(B) **Tyre Pyrolysis Process (Tyre Recycling)** : The Tyre Pyrolysis Process is devised for recovery of fuel oil, carbon black and scrap iron wires etc. There are two types of tyre pyrolysis plants in Maharashtra (a) Batch Process; & (b) Continuous Process. The Life Cycle Approach has been observed to be adopted in both the batch & continuous process of tyre pyrolysis. The feed stock (solid products & residue of waste tyres) continuously feed up. Polymer decomposed and vaporized through break-chemical bonds. The system operates within a temperature range of 250°C to 500°C. At the temperature above 250°C, shredded tyres release increasing amount of liquid oil products and gases. Pyrolysis process produces an excess of energy and it is safe to operate compare to high pressure blasting and other issues. In the process, oil, carbon black and gases in the form of energy generated. The Guidelines to regulate tyre pyrolysis activity are as under :

1) **Location of unit:**

The pyrolysis plants may be located away from habitation more particularly in MIDC and industrial areas

- The minimum area recommended for batch process plant is about 1000 sq.mt. for 10 Ton/day tyre consumption and 500 Sq Meters for every additional 10 MT waste tyre capacity.
- For continuous process plant 2000 sq.mt. for 10 Ton capacity and 500 Sq Mtrs for every additional 10 MT waste tyre capacity.

2) **Pollution Control Measures:-**

- i. The tyre during process of pyrolysis at a temperature above approximately 250 °C release liquid oil, it shall be stored in a suitable tanks in a safe condition.
- ii. Carbon Black shall be conveyed through hydraulic/screw conveyor in closed conditions. It can also be conveyed, collected and handled by using any advanced suitable technology. The carbon black shall be bagged in HDPE/ leak proof bags with proper sealing.
- iii. The excess uncondensed gases from the reactor shall be stored under compressed conditions in a tank of suitable design. The collected gases can be used as a fuel instead of wood during the start up of the reactor. The excess uncondensed gases can be flared in a scientifically designed flaring system .

- iv. No wood/coal allowed as fuel in such plants, however in case of startup, wood/coal may be permitted. The fuel gases generated from burning of fuel may be released through the stack of minimum height 11 meters from the ground level or as per local Regulation.
- v. The oil mixed water shall be reused in the process. The obnoxious gases generation shall be avoided from the waste water. The product shall be stored in a covered shed only. They shall not store in outside the shed. The raw material waste tyres shall be stored in earmarked open area.
- vi. The industry shall ensure that there are no leakages from the reactor, pipelines etc. Adequate arrangements will also be made for control of fugitive emissions generated from handling of raw materials/products. In batch process, sufficient break about 12 hrs. is required to be kept from the safety point of view in order to avoid any sort of explosion due to continuous heating process. Therefore, the equipment after one batch process, can be kept unused to cool down it to the normal temperature of the environment.
- vii. The unit will maintain log book of the plant operation, monitoring of the ambient air quality, generation and utilization of wastewater. The unit should able to demonstrate credible mass balance including solid, liquid, slurry generation during processing and production of these stipulated products and byproducts.

3) **Safety arrangements:-**

- i. Suitable sensor for gas, temperature and pressure shall be installed inside the reactor to regulate safe operation of the reactor. All the relevant sensors for process and fugitive emissions including Carbon Monoxide, Hydro Carbon, Methane shall be installed.
- ii. The adequate arrangement for firefighting approved by the competent authority shall be installed.
- iii. Copy of certificate obtained from the relevant department for firefighting and other safety issues will be submitted to the State Board.
- iv. Industry shall bring minimum 33% of the available open land under green coverage / plantation to curb smell if any being emitted from the process or stored tyres.

- v. The applicant of pyrolysis units shall maintain good housekeeping and take adequate measures for the control of smell and other pollutants so as not to cause nuisance to surrounding areas/habitation.

4) **Regulatory compliances:-**

The unit shall comply with the Environment(Protection) Act, 1986, the Water (Prevention & Control of Pollution) Act, 1974, the Air (Prevention & Control of Pollution) Act, 1981 and Rules made there under. The units shall also obtain necessary consent from MPCB and comply with the conditions mentioned. They shall also comply with these guidelines.

- (C) **Prohibitions and Restrictions on Burning of Tyres :-** The Committee constituted by MPCB has examined the main cause in respect of burning of tyres in an open area by miscreant elements or on a small scale typically for protection from severe cold during winter season, mostly by beggars, rag pickers and security guards.

The Committee was of the opinion that the reason behind throwing used tyres in waste dump sites should be curbed in the first place. This is a part of the larger phenomenon routinely occurring in our country including burning of Municipal Solid Waste (MSW) or burning of Combustible Waste Materials and Industrial Waste Residues. As regards to burning of the tyres by protestors, it is also part of a larger problem erupting once in a while at unspecified and non-predictable location. A look at the prints media and other historical data indicates that the protestors resort to burning of scrap plastic, vehicles parked on roads, railway wagons and bogies and even house property including foam couches and wooden furniture.

However, the Committee was of the view that the availabilities of tyres for burning as part of protest can be more effectively curbed through offering incentives and market based benefits and introduction of deposit schemes implemented at the time of buying of tyres, which can be further recycled, reprocessed and reused. The following Guidelines / Regulations are therefore recommended by the Committee and accepted by the MPCB:

1. **To take action against hazardous emissions caused due to tyre burning in the public places :-** As per the recommendations of the committee duly accepted by the MPCB, the State Government in exercise

of the powers conferred upon it under Sub Section 5 of Section 19 of the Air (Prevention and Control of Pollution) Act, 1981 and in consultation with MPCB hereby issues a Notification in the Official Gazette prohibiting burning of tyres in air pollution control areas.

The Law and Order Enforcing Agencies particularly, the Police Department and the Office of District Collector are hereby directed to take appropriate action against the violators under the Bombay Police Act and the Criminal Procedure Code.

2. **Encouraging retreading, reusing & recycling of waste/used tyres :-**
As per the recommendations of the Committee and duly accepted by MPCB, proper solution for minimizing the act of burning of tyres can be achieved only after creating an implementing a system for recycling, retreading & reuse of used tyres, more particularly, by adopting Life Cycle Approach by encouraging & facilitating reuse & recycle of tyres.
3. The proposal for imposing social responsibility and fine or penalty is forwarded to the Ministry of Environment & Forests, Govt. of India for the purpose of such tyre burning at public place like roads, during course of the protest or incidents of violations etc. should be banned and heavy penalty and punishment be imposed upon such type of violaters.
4. The culprits are to be identified by the Police Authorities and/or District Administration entrusted with the maintaining the law & order and they can proceed as per the provisions in force under various General Laws like Indian Penal Code, Criminal Procedure Code, Police Act or Municipal Laws.

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